# DONALD R. ARBUCKLE, Ph.D.

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#### **Educational History**

- PhD, August 12, 1977; University of Pennsylvania, Philadelphia, PA. American Civilization
- MA, May 20, 1974; University of Pennsylvania, Philadelphia, PA. American Civilization
- BA cum laude, June 15, 1967; Harvard College, Cambridge, MA. English

#### **Professional Experience**:

<u>Clinical Professor of Public Administration, University of Texas at Dallas.</u> August 2006 to Present. Senior Professor teaching Undergraduate, Masters and PhD courses in public affairs, public policy making; policy analysis; Presidential decision making; the administrative state; and leadership.

Dr. Arbuckle teaches undergraduate, masters and PhD level classes on policy making, policy analysis public affairs, Presidential decision-making, and leadership. He has organized Saturday morning seminars for PA students to help them improve their writing and research skills. During 2012, he served on 9 dissertation committees.

Over the past three years, Dr. Arbuckle has worked with the UT System Archer Center to organize the Archer Center Graduate Summer Internship in Washington, D.C. Between Memorial Day and mid-August, 15 students from across the U.T. System, including UTD, spend a summer interning in Washington. Dr. Arbuckle helped plan this new program and teaches its academic portion, focusing on the practical and ground level aspects of policy making at the federal level. The course work involves classroom lecture and discussion; meetings with White House, Congressional, agency, NGO, media and other federal government players; and opportunities to visit Washington institutions where policy is made. Dr. Arbuckle is actively involved during the fall semester selecting candidates for the following summer's program.

Dr. Arbuckle serves as UTD's Presidential Management Fellows Program supervisor. During 2012, 2 UTD PA graduate students were awarded this prestigious fellowship. In the fall of 2012, 2 UTD candidates advanced to the finals for the class of 2013.

Dr. Arbuckle has also served as a consultant on OMB processes; he has reviewed textbooks and served as an expert peer reviewer; he has been consulted by Washington media on stories involving OMB. He is currently writing about his experiences in the White House and presidential decisionmaking, including the relationship between career officials and political appointees.

Deputy Administrator, Office of Information and Regulatory Affairs (OIRA), Office of Management and Budget (OMB), Executive Office of the President of the United States, Washington, D.C. 1996 to June 2006.

As the non-political, Senior Executive Service manager of OIRA, personal duties included the following:

- Oversee a staff of 45 professionals engaged in Presidential regulatory, information policy, and statistical policy oversight of executive branch agencies.
- Serve as Administrator (a Senate-confirmed political appointment) between political appointments (Clinton Administration January 1998-July1999; George W. Bush Administration December 2000-July 2001).
- Testify before Congress when serving as Acting Administrator.
- Coordinate all OIRA policy review with White House officials, including the Chief of Staff, the Office of the Vice President, the Domestic Policy Council, the Council of Economic Advisors, and other Executive Office of the President agencies and offices.
- Meet with Congressional staff to explain OIRA activities.
- Speak at symposia on regulatory oversight.

As OIRA Deputy Administrator, managed office responsibilities during Clinton and George W. Bush Administrations including the following:

- Policy analysis and oversight
  - Approve before publication significant regulations from Environmental Protection Agency, Departments of Health and Human Services (including Centers for Medicare and Medicaid Services and Food and Drug Administration), Department of Agriculture, Department of Interior, Department of Transportation, Department of Homeland Security, and other Executive Branch regulatory agencies.
  - Staff Presidential task forces on regulatory reform, including Vice President Gore's National Performance Review.
  - Approve all Executive Branch agency activities to collect or require the collection of information from the public (for example, surveys, forms, recordkeeping and reporting requirements).
  - Oversee other information-related policies, such as Data Quality Act, privacy, computer security, information dissemination, records management.
  - Staff the Administration's E-Government efforts and IT capital planning.

- Within OIRA, the Chief Statistician of the U.S. oversees and coordinates work of the more than 60 Federal statistical agencies, including development of uniform Federal statistical standards.
- Ensure interagency coordination across above-described policy areas.
- Review draft legislation, budget proposals, agency testimony, and other policy statements related to the above-described policy areas.
- Issue bulletins and guidance to Federal agencies on cost-benefit analysis, information quality, peer review, survey methods and good guidance practices.
- Publish the following annual reports regarding the above-described policy areas: Annual Report to Congress on the Costs and Benefits of Regulation Annual Report of Congress on Unfunded Mandates Semi-Annual Regulatory Agenda and Annual Regulatory Plan Annual Information Collection Budget Annual Statistical Program of the United States Federal Computer Security Annual Report Annual Report on the Information Quality Act

# Awards and Honors:

- Meritorious Presidential Rank Achievement Award (one of the highest awards given in the Executive Branch to career executives). 2001.
- OMB Recognition of Distinguished Service on September 11, 2001. For service to the White House and Executive Office of the President following the attack of September 11, 2001.
- Distinguished Service Award (the highest award given by OMB). 1995.

Analyst, Office of Information and Regulatory Affairs, Office of Management and Budget, Washington, D.C. 1981-1996: OIRA Analyst and Deputy Branch Chief. Analyzed regulatory and information policy for DOT, EPA, DOC, DOI, SBA and other agencies. Received numerous annual OMB and OIRA Meritorious Service Awards and Quality Step Increases, 1981-1996. Reviewed applications for Presidential Management Intern Program in Princeton, NJ. Recruited professional staff for OMB at Harvard, Yale, Syracuse and Princeton. Founded White House Athletic Center (President, 1987 – 2001).

<u>National Transportation Safety Board (NTSB), Washington, D.C. 1979 – 1981</u>. Analyst. Authored NTSB reports on Automotive Air Bags, Pipeline Safety, and Hazardous Material Transportation. <u>Pahlavi University, Shiraz, Iran 1977 – 1979</u>. Professor of American Studies. Hired to establish a new department of American Studies.

## **Research Interests**

Presidential administration of the Executive Branch, including OMB oversight of budget, legislative, regulatory, and information policy development and implementation within the Executive Branch. The evolution since 1981 of centralized Presidential regulatory review, including the application of benefit cost analysis. Transparency and disclosure within the White House.

# **Professional Memberships**

American Society for Public Administration North Texas Chapter of American Society for Public Administration Society of Risk Analysis

### Achievements in Original Achievement, Investigation, and Research

### Papers

Collaborative Governance Meets Presidential Regulatory Review, University of Missouri Law Review *Journal of Dispute Resolution*. 2009.

Obscure But Powerful: OMB's Office of Information and Regulatory Affairs. *Administrative Law Review American University Washington College of Law*, Washington, D.C. 20016. August 2011

The Role of Analysis on the 17 Most Political Acres on the Face of the Earth. *Risk Analysis: Journal of the Society for Risk Analysis.* 31, Issue 6 (June 2011): 884-892.

Regulation's Impact on Jobs. University of Pennsylvania Law School, the Penn Program on Regulation. *Regulatory Blog.* November 26, 2012

OIRA and Presidential Regulatory Review: A View from Inside the Administrative State. In progress

### Conference Presentations

Video remarks. "OIRA: Obscure But Powerful." George Washington University, Regulatory Studies Center Conference. OIRA 30<sup>th</sup> Anniversary Conference – May 20<sup>th</sup> 2011 Executive Oversight of Administrative Discretion.

Speaker. "Why Requiring a Regulatory Impact Analysis on Jobs is Ill-Advised." Conference at the University of Pennsylvania Law School, Penn Program on Regulation. September 27-28, 2012 Remarks at conference "OIRA At 30 Years." April 1, 2011, EEOB, Washington, D.C. Video remarks. OIRA: Obscure But Powerful. George Washington University, Regulatory Studies Center Conference. OIRA 30<sup>th</sup> Anniversary Conference – May 20, 2011 Executive Oversight of Administrative Discretion.

Dallas Association of Business Economists. The Economics of Health, Safety, and Environmental Regulation: Analysis vs. Politics in the White House. May 21, 2010.

Center For Regulatory Analysis, George Washington University, Washington, D.C. Presidential Regulatory Review and OMB's OIRA. December 10, 2010.

Society for Risk Analysis and Resources for the Future, New Ideas for Risk Regulation, June 22-23, 2009, Washington, D.C. Panel "OIRA Domestically: Toward Better Regulation" Paper: "Analysis on the 17 Most Political Acres on the Face of the Earth."

Center for Progressive Reform, "Reforming OIRA: The Future of Regulatory Review Symposium," May 22, 2009, Washington, D.C. Panel "Pragmatic Regulatory Impact Analysis."

Conference on Collaborative Governance, Washington D.C., April 2-3, 2009. Panel "Statutory and Regulatory Impediments to Collaborative Governance." Paper, "Collaborative Governance Meets Presidential Regulatory Review."

ASPA Annual Conference, Dallas, TX, March 7-9, 2008. Moderator for two panels: "Housing and Local Government"; and "The Many Expressions of Privatization."

8<sup>th</sup> Annual Conference on of the National Conference on Science and the Environment, Washington D.C., January 17, 2008. Panel on Greenhouse Gas Rulemaking.

ASPA Annual Conference, Washington, D.C., March 2007. Moderator for panel, "Transformational Governance," at 2007

North Texas Chapter of ASPA, University of Texas at Dallas, January 2007. "OMB and Presidential Decision-making."

American Bar Association meeting, Washington, D.C., July 20, 2006. Panel speaker "OIRA: From the Inside Out."

### Invited Talks

Remarks at the Edgemere Retirement Community, Plano, Tx. April 10, 2012. "Executive Power Shall Be Vested in a President of the United States." Remarks at Highland Springs Retirement community. November 29, 2011. "Why the Government Can't Make Up Its Mind."

Remarks at meeting of North Texas Chapter of ASPA. UTDalls. December 2, 2011. "The Gang of Twelve: A Postmortum."

Lecture at Plano City employee issues forum, Plano, TX. March 27, 2008. "Program Performance Measurement and Assessment in the Federal Government."

Lecture at Texas Women's University, Denton, TX. March 2008. "White House Policymaking."

Lecture at Plano City employees training, Plano, TX. January 2007. "Civil Servants and Political Employees - - How Does It Work?"

Lecture at Bush School of Public Policy, Texas A&M University, Bryan, TX. November 2006. "A Look Inside White House Decision-making."

Institute Consultation

UTD Institute of Public Affairs, Medical City Hospital Accelerator Pool, Dallas, TX. October 22, 2009. Lecture on "External Stakeholder Management."

UTD Institute of Public Affairs, U.S. Bankruptcy Court, Dallas, TX. November 12, 2009. Lecture on "Communication."

Book Reviews

Review for University of Indiana Press of *Bush At Home: Success Despite Polarization*, John D. Graham. 2008.

Peer Review of various draft articles for the Society of Risk Analysis and Mercatus Center

Expert Source

Consultations with journalists from *Washington Post, Bureau of National Affairs, Environment Reporter*, on federal regulatory affairs. 2006-2012

### **Professional and University Citizenship**

University Director of Presidential Management Fellows Program. Solicit applications and manage application process. 2006-2012.

Organize and conduct periodic seminars for UTD Public Affairs PhD candidates to introduce them to PA program PhD expectations. 2012.

Organize and conduct period writing seminars for UTD graduate students. 2006-2012.

Lecture and provide White House tours for UTD undergraduate McDermott Scholars. 2007-20011.